1 Heidi Buck Morrison (ISB No. 9396) RACINE OLSON, PLLP 2 201 E. Center Street 3 P.O. Box 1391 Pocatello, Idaho 83204 Phone: (208) 232-6101 5 Fax: (208) 232-6109 heidi@racineolson.com 6 7 Robert D. Epstein, pro hac vice pending James A. Tanford, pro hac vice pending **EPSTEIN SEIF PORTER & BEUTEL** 50 S. Meridian St., Suite 505 Indianapolis, IN 46204 10 Phone: (317) 639-1326 Fax: (317) 638-9891 11 Rdepstein@aol.com tanford@indiana.edu 12 13 Attorneys for Plaintiffs Dwinell, LLC d/b/a Dwinell Country Ales, and North First Industries. Inc., d/b/a Varietal Beer Co., 14 15 UNITED STATES DISTRICT COURT FOR THE DISTRICT OF IDAHO 16 17 JANE ROBERTS, an individual; Case No. 18 STEFAN YAUCHZEE, an individual; DWINELL, LLC, D/B/A DWINELL 19 COUNTRY ALES, a Washington LLC; and NORTH FIRST INDUSTRIES, INC., D/B/A 20 VARIETAL BEER CO., a Washington **COMPLAINT** 21 corporation. 22 Plaintiffs, 23 VS. 24 ROCKY GRIPTON, chief of Idaho alcohol 25 beverage control, RAUL LABRADOR, Attorney General of Idaho, 26 27 Defendants. 28

COMPLAINT-1

Plaintiffs make the following allegations based upon information and belief, except for the allegations pertaining to Plaintiffs, which are based upon personal knowledge.

INTRODUCTION

This is a civil rights action brought pursuant to 42 U.S.C. § 1983 challenging the constitutionality of Idaho laws, rules and practices that allow small in-state beer producers to self-distribute their products directly to Idaho retailers, bars and restaurants without using a separate wholesaler, but prohibit similarly situated out-of-state beer producers from doing so. The Plaintiffs seek a declaratory judgment that this scheme discriminates against out-of-state beer producers in violation of the dormant Commerce Clause. They seek an injunction prohibiting Idaho state officials from enforcing the ban and requiring them to permit out-of-state beer producers to self-distribute their products to Idaho retailers upon terms equivalent to those given to in-state producers.

JURISDICTION

- 1. This Court has jurisdiction to hear this case pursuant to 28 U.S.C. §§ 1331 and 1343(a)(3), which confer original jurisdiction on federal district courts to hear suits alleging the violation of rights and privileges under the United States Constitution.
- 2. The Court has the authority to grant declaratory and other relief pursuant to 28 U.S.C. §§ 2201 and 2202.

PLAINTIFFS

3. Consumer Plaintiff Jane Roberts is a resident of Pocatello, Idaho. She is over the age of twenty-one and is legally permitted to purchase, receive, possess, and drink beer at her residence. She is a beer collector and desires to purchase special beers that are difficult to locate. As a consumer of fine and artisanal beer, she would like to purchase craft beer from out-of-state beer producers in Washington which would be added to her beer collection and have those beers shipped to her residence in Idaho, but Idaho laws, rules, and practices prohibit the out-of-state beer producers from doing so.

4. Consumer Stefan Yauchzee is a resident of Moscow, Idaho. He is over the age of twenty-one and is legally permitted to purchase, receive, possess, and drink beer at his residence. He is a beer collector and desires to purchase special beers that are difficult to locate. As a consumer of fine and artisanal beer, He would like to purchase craft beer from out-of-state beer producers in Washington which would be added to his beer collection and have those beers shipped to his residence in Idaho, but Idaho laws, rules, and practices prohibit the out-of-state beer producers from doing so.

- 5. Dwinell, LLC, operates a brewery in Goldendale, Washington, under the name of Dwinell Country Ales (hereafter "Dwinell"). It is licensed as a brewer by the State of Washington and the federal Alcohol & Tobacco Tax and Trade Bureau. It produces beer and distributes it to retailers, restaurants, and bars within the states of Washington, Oregon and California. It is seeking to distribute its beer in Idaho.
- 6. North First Industries, Inc. operates a brewery in Sunnyside, Washington, under the name of Varietal Beer Co. (hereafter "Varietal Beer"). It is licensed as a brewer by the State of Washington and the federal Alcohol & Tobacco Tax and Trade Bureau. It produces beer and distributes it to retailers, restaurants, and bars within the states of Washington and Oregon. It is seeking to distribute its beer in Idaho.

DEFENDANTS

- 7. Rocky Gripton is the Chief of the Idaho Alcohol Beverage Control Bureau, a division of the Idaho State Police. His office enforces Idaho alcohol laws, including those related to licensing and distribution of beer, pursuant to the authority given by I.C. § 23-804 and Id. Admin. R. 11.05.01.011.01.
- 8. Raul Labrador is the Attorney General of Idaho. He is authorized to enforce Idaho alcohol laws in state court under I.C. § 23-803, and in federal court under 27 U.S.C. § 122a.
 - 9. The defendants are sued in their official capacity for injunctive relief.

FIRST CAUSE OF ACTION (Commerce Clause Violation)

- 10. Plaintiffs repeat and re-allege paragraphs 1-9 as if fully set out herein.
- 11. Idaho Code § 23-1003(f) authorizes the issuance of a wholesaler license to a brewery located in Idaho producing fewer than 30,000 barrels annually, which allows it to self-distribute its beer to retailers.
 - 12. The wholesaler privileges are given to Idaho brewers at no additional cost.
- 13. Self-distribution costs a brewery less than distribution through a separate wholesaler and gives the brewer control over the cost to retailers.
- 14. Self-distribution ensures that an Idaho brewery can distribute its products to retailers state-wide even if it cannot find a wholesaler willing to carry its beer, and without interruptions caused by independent wholesaler decisions about carrying, marketing, and pricing the beer.
- 15. Some Idaho breweries have obtained this wholesale license and self-distribute their beer to retailers, restaurants, and bars in Idaho.
- 16. Plaintiff Dwinell is located in the State of Washington and licensed as a brewer by Washington. It produces fewer than 30,000 barrels of beer annually.
- 17. Dwinell is not eligible for an Idaho wholesale license under I.C. § 23-1003(f) because it does not hold an Idaho brewer's license under § 23-1003(a), a brewer's retail license under § 23-1003(d), or a brewer's pub license under § 23-1003(e).
- 18. Plaintiff Varietal Beer Co. is located in the State of Washington and licensed as a brewer in Washington. It produces fewer than 30,000 barrels of beer annually.
- 19. Varietal Beer Co. is not eligible for an Idaho wholesale license under I.C. § 23-1003(f) because it does not hold an Idaho brewer's license under § 23-1003(a), a brewer's retail license under § 23-1003(d), or a brewer's pub license under § 23-1003(e).

- 20. Dwinell and Varietal Beer Co. are permitted to self-distribute their beer under the laws of the State of Washington.
- 21. The licenses described in paragraphs 19 and 21 are issued only to brewers physically located in Idaho and approved by an Idaho city or county.
- 22. No other Idaho license or permit is available to brewers located outside Washington that would allow them to self-distribute their beer to retailers, restaurants and bars in Idaho without using a separate wholesaler.
- 23. Without a wholesale license, it is unlawful for a brewer to self-distribute its beer to Idaho retailers under I.C. § 23-1055(a), and a person doing so may be charged with a crime under § 23-602. Any criminal conduct on the part of Dwinell and Varietal Beer Co. subjects it to the denial, suspension, revocation or nonrenewal of its Washington license under RCW 66-24-010.
- 24. Wholesalers charge fees to distribute beer, so the use of a separate wholesaler raises the cost of beer to the purchaser and reduces the profit to the brewer.
- 25. Dwinell and Varietal Beer Co. have lost profits because of the ban on direct self-distribution to Idaho retailers.
- 26. Because Idaho brewers can self-distribute their beer to Idaho retailers without incurring the cost of using a separate wholesaler, they have a competitive advantage over similarly situated brewers from other states, including Dwinell and Varietal Beer Co.
- 27. Beer purchased directly from the brewer has economic and business advantages including avoiding the wholesaler cost markup, eliminating the risk that the wholesaler will carry insufficient stock of the beer, facilitating direct communication with the brewery concerning supply issues, and ensuring that the beer will be properly handled and refrigerated between the brewery and the retailer.
- 28. Dwinell and Varietal Beer Co. would distribute their beer directly to Idaho retailers, restaurants, and bars if permitted to do so.

29. Dwinell and Varietal Beer Co. would obtain an Idaho license, submit records, remit Idaho taxes on beer distributed to retailers in the state, and comply with other nondiscriminatory state regulations if required to do so.

- 30. Plaintiffs cannot complete the transactions described in paragraph 28 because Idaho law prohibits them.
- 31. The prohibition against self-distribution by out-of-state beer producers discriminates against out-of-state entities, protects the economic interests of Idaho wholesalers, and shields Idaho brewers from interstate competition in violation of the Commerce Clause of the United States Constitution.
- 32. The prohibition against self-distribution by out-of-state beet producers advances no public health or safety purpose that could not be served by nondiscriminatory alternatives, including monitoring sales at Idaho retailers, and therefore is not protected by the Twenty-first Amendment.

PRAYER FOR RELIEF

WHEREFORE, Plaintiffs seek the following relief:

- A. Judgment declaring that the provisions in I.C. §§ 23-1055(a) and 23-1055(d) that prohibit out-of-state brewers producing fewer than 30,000 barrels of beer annually from selling directly to Idaho retailers are unconstitutional under the Commerce Cause.
- B. Judgment declaring that the provisions in I.C. §§ 23-1003(d) and 23-1003(e) that limit the issuance of brewer's retail and brewer's pub licenses to breweries located in the state of Idaho are unconstitutional under the Commerce Clause.
- C. An injunction prohibiting defendants from enforcing those laws against out-of-state brewers and requiring them to allow out-of-state brewers to self-distribute their products to Idaho retailers, restaurants, and bars upon terms equivalent to those imposed on in-state brewers.

D. Plaintiffs do not request that the defendants be enjoined from requiring out-of-state brewers to obtain the same no-cost wholesale license it requires for in-state brewers or comply with the same 30,000 barrel production limit it imposes on in-state brewers.

E. Plaintiffs do not request that the State of Idaho be enjoined from collecting any taxes due on beer sold directly from a brewer to a retailer.

- F. An award of attorney's fees, costs, and expenses pursuant to 42 U.S.C. § 1988.
- G. Such other relief as the Court deems appropriate.

DATED this 4th day of August, 2023.

RACINE OLSON, PLLP

By: /s/ Heidi Buck Morrison
HEIDI BUCK MORRISON

DATED this 4th day of August, 2023.

EPSTEIN SEIF PORTER & BEUTEL

By: /s/ Robert D. Epstein
ROBERT D. EPSTEIN

DATED this 4th day of August, 2023.

EPSTEIN SEIF PORTER & BEUTEL

By: /s/ James A. Tanford

JAMES A. TANFORD